

FACT SHEET

The Terror Gap

November 20, 2015

The problem: Suspected terrorists can easily buy guns

Current federal law prohibits nine categories of dangerous people from purchasing or owning firearms. However, a significant gap allows suspected or known terrorists in the United States to legally buy guns. With the ever-present threat of lone-wolf and homegrown terrorists perpetrating attacks on American soil, it is important to close this gap in order to prevent known terror suspects from easily purchasing guns.

• Terrorist gun use is on the rise: A 2014 study conducted by Indiana State University found that prior to 9/11, bombs were the most common weapon for lone-wolf terrorists carrying out attacks on American soil, but since 2001, lone-wolf terrorists have increasingly turned to high-powered guns as their weapon of choice.¹

Terror suspects frequently attempt to buy guns

A Government Accountability Office, or GAO, investigation found that individuals on the consolidated terror watch list passed a background check and were legally able to purchase a firearm 2,043 times between February 2004 and December 2014.²

- Individuals on the consolidated terror watch list attempted to purchase guns on 2,233 occasions during this period, but the Federal Bureau of Investigation, or FBI, was only able to stop 10 percent from buying guns due to another disqualifying conviction or record.
- In 90 percent of cases, potential terrorists passed a background check and were able to legally purchase guns.³

A growing concern for U.S. national security experts is the risk posed by Americans traveling abroad to train and fight alongside groups such as the Islamic State of Iraq and al-Sham, or ISIS, and then returning to launch an attack in the United States.⁴ The U.S. intelligence and law enforcement communities are already facing significant challenges in combating this threat, which is amplified by the ability of lone-wolf terror suspects to legally purchase guns upon their return to the United States.⁵

There is broad support among gun owners for closing the terror gap and prohibiting terror suspects from buying guns:²⁷





NRA gun owners

From 2004 to 2014, 90 percent of individuals on the consolidated terror watch list who attempted to buy a gun passed a background check and were legally able to purchase a firearm.

2,233 attempts

2,043 background checks passed

The solution: Enact bipartisan legislation that gives the U.S. attorney general the ability to block terror suspects from buying guns

Legislation originally drafted in 2007 by the Bush administration—and introduced in every Congress since—would close the terror gap and prevent suspected terrorists from easily buying guns. Sen. Dianne Feinstein (D-CA) and Rep. Peter King (R-NY) reintroduced The Denying Firearms and Explosives to Dangerous Terrorists Act, or S. 551 / H.R. 1076, again in February 2015.6 The bill defines a terror suspect as any person who is known or suspected to be involved in preparing for or providing support for terrorism.

This bill would do several things:

- Give the U.S. attorney general the discretion to block gun sales to terror suspects
- Give the U.S. attorney general the discretion to deny or revoke a federal firearms license if a gun dealer is known or suspected to either be assisting in or providing weapons to be used to commit acts of terrorism
- Provide a process for people erroneously denied a gun on this basis to seek to have that determination reversed and their gun rights restored

Case examples: Terrorists who used guns to perpetrate attacks against Americans

On July 15, 2015, Mohammad Youssef Abdulazeez opened fire on a military recruiting center in Chattanooga, Tennessee, using a semi-automatic assault rifle and a handgun, injuring one Marine. He then drove to a nearby Navy and Marine reserve center, leading police on a chase, and again opened fire at the second facility, killing four Marines and one Navy officer, as well as injuring a police officer. Abdulazeez was born in Kuwait, raised in the United States, and was a naturalized U.S. citizen. He was described by the FBI as a "homegrown violent extremist."

On June 17, 2015, Dylann Roof opened fire at a weekly bible study meeting held at the Emanuel African Methodist Episcopal Church, a historic African American church in Charleston, South Carolina. Using a handgun he purchased two month prior to the attack, Roof shot and killed nine people, including the pastor who was leading the meeting. Roof posted a manifesto online prior to the attack espousing white supremacist ideology and had posed for photos with Confederate flags and other symbols of racial hatred.8 Roof has been charged with federal hate crimes, in addition to murder and other charges, for perpetrating this attack.9

On May 3, 2015, Elton Simpson and Nadir Soofi arrived at a convention in Garland, Texas, armed with assault rifles and wearing head-to-toe body armor. Simpson and Soofi attacked the anti-Muslim art show taking place there, shooting a security guard outside the building. However, the security guard and SWAT officers killed both Soofi and Simpson before they could continue their attack on the event. Simpson was known to the FBI and was placed on the terror watch list in 2011 after corresponding with an undercover FBI agent about traveling to Somalia to participate in violent jihad.¹⁰

On November 5, 2009, Major Nidal Hasan committed a mass shooting at Fort Hood that killed 13 people and wounded an additional 30. Hasan was under investigation by the FBI at the time for suspected ties to terrorists.¹¹

On June 1, 2009, Abdulhakim Mujahid Muhammad opened fire at a military recruiting station in Little Rock, Arkansas, killing one person and wounding another. At the time of the shooting, Muhammad was under investigation by the FBI for suspected links to terrorism. He was charged with murder and 16 counts of terrorist acts. 12

On May 8, 2007, six terror suspects were arrested for conspiring to attack Fort Dix. The individuals were caught after trying to buy numerous firearms from a government informant, including M16s and AK-47s. One suspect pleaded guilty to providing firearms to illegal aliens and the others were convicted of conspiracy to kill U.S. military personnel. 13

Who supports closing the terror gap?

- President George W. Bush¹⁴
- Former FBI Director Robert Mueller¹⁵
- 9/11 Commission Chair Thomas Kean¹⁶
- The International Association of Chiefs of Police¹⁷
- Former New York City Police Commissioner Ray Kelly¹⁸
- Prosecutors Against Gun Violence¹⁹
- Former Attorney General Alberto Gonzales²⁰
- Hispanic American Police Command Officers Association²¹
- Major Cities Chiefs Association²²
- National Association of Women Law Enforcement Executives²³
- National Organization of Black Law Enforcement Executives²⁴
- Police Executive Research Forum²⁵
- Police Foundation²⁶

Endnotes

- 1 Indiana State University, "Lone wolf terrorists target police more, but attacks not more frequent," Press release, available at http://www.indstate.edu/news/news. php?newsid=4081.
- 2 Office of Dianne Feinstein, "Senators Introduce Bill to Stop Terrorists from Buying Firearms, Explosives," Press release, February 24, 2015, available at http://www.feinstein.senate. gov/public/index.cfm/press-releases?ID=185a6700-38a2-45e1-ac29-40b4b794f660.
- 3 Ibid.
- 4 Shannon Stapleton, "U.S. spy chief says 40 Americans who went to Syria have returned," Reuters, March 2, 2015, available at http://www.reuters.com/article/2015/03/02/us-usasecurity-syria-idUSKBN0LY2EB20150302#BrXFdsD0Ealu21
- 5 Chelsea Parsons and Ken Sofer, "Weak Gun Laws Are Arming Lone Wolf Terrorists," Newsweek, May 27, 2015, available at http://www.newsweek.com/weak-guns-laws-are-arminglone-wolf-terrorists-336098?piano_t=1.
- 6 Denying Firearms and Explosives to Dangerous Terrorists Act of 2015, S.551, 114 Cong. 1 sess. (Government Printing Office, 2015), available at https://www.congress.gov/bill/114thcongress/senate-bill/551/text.
- 7 John Bacon, "FBI: Chattanooga shooter was 'homegrown violent extremist," USA Today, July 22, 2015, available at http://www.usatoday.com/story/news/nation/2015/07/22/ fbi-chattanooga-shooter-homegrown-violent-extremist/30513541/.
- 8 Frances Robles, "Dylann Roof Photos and a Manifesto Are Posted on Website," The New York Times, June 20, 2015, available at http://www.nytimes.com/2015/06/21/us/dylannstorm-roof-photos-website-charleston-church-shooting.
- 9 Kevin Johnson, "Roof charged with federal hate crimes," USA Today, July 22, 2015, available at http://www.usatoday. com/story/news/nation/2015/07/22/roof-hate-crimescharges/30514237/.
- 10 Frank Heinz, "Garland Officer 'Saved Lives' at Prophet Muhammad Art Contest, Police Say," NBCDFW.com, May 4, 2015, available at http://www.nbcdfw.com/news/local/ Garland-Officer-Saved-Lives-at-Prophet-Muhammad-Art-Contest-Police-Say-302436191.html; Mark Honseball and lan Simpson, "U.S. probing Islamic State claims it was behind Texas cartoon attack," Reuters, May 6, 2015, available at http://www.reuters.com/article/2015/05/04/us-usa-shooting-texas-idUSKBN0NP01G20150504.
- 11 Lolita C. Baldor and Eileen Sullivan, "Fort Hood Shooting: FBI Ignored Evidence Against Nidal Hasas for Political Correctness, Report Says,"The Huffington Post, September 18, 2012, available at http://www.huffingtonpost. com/2012/07/19/fort-hood-shooting-fbi-nidal-hasan-political-correctness_n_1685653.html.
- 12 Richard Esposito, Pierre Thomas, and Jack Date, "Recruiter Shooting Suspect Under FBI Investigation," ABC News, June 1, 2009, available at http://abcnews.go.com/Politics/ story?id=7730637&page=1#.UXgnVCvUdzo

- 13 CNN, "Official: Radicals wanted to create carnage at Fort Dix," May 9, 2007, available at http://www.cnn.com/2007/ US/05/08/fortdix.plot/.
- 14 The New York Times, "The 'Terror Gap," December 8, 2009, available at http://www.nytimes.com/2009/12/09/ opinion/09wed2.html.
- 15 Thomas Frank, "FBI suggests Congress ban gun sales to terrorism suspects," USA Today, March 8, 2005, available at http://usatoday30.usatoday.com/news/washington/2005-03-08-terror-guns_x.htm
- 16 Michael Bloomberg and Thomas Kean, "FBI needs gun data to prevent terrorist attacks," The Washington Post, November 27, 2009, available at http://www.washingtonpost.com/wpdyn/content/article/2009/11/25/AR2009112503655.html.
- 17 Meredith Mays, "Legislative Alert: Biennial IACP Day on the Hill," The Police Chief, available at http://www.policechiefmagazine.org/magazine/index.cfm?fuseaction=display_ arch&article_id=1457&issue_id=42008.
- 18 Dana Milbank, "Terrorists who want to buy guns have friends on Capitol Hill," The Washington Post, May 6, 2010, available at http://www.washingtonpost.com/wp-dyn/content/article/2010/05/05/AR2010050505211.html
- 19 The New York County District Attorney's Office, "Prosecutors Against Gun Violence Supports Legislation to Prohibit Terrorists from Owning or Purchasing Firearms," Press release, April 23, 2015, available at http://manhattanda.org/ press-release/prosecutors-against-gun-violence-supportslegislation-prohibit-terrorists-owning-or-pu.
- 20 Susan Jones, "Gun Control Bill Seeks to Close 'Terror Gap," CNS News, July 7, 2008, available at http://cnsnews.com/ news/article/gun-control-bill-seeks-close-terror-gap.
- 21 Hispanic American Police Command Officers Association, "Leading Law Enforcement Organizations Endorse Bill to Prevent Terrorists from Buying Weapons," Press release, May 20, 2015, available at http://hapcoa.org/leading-law-enforcement-organizations-endorse-bill-to-prevent-terroristsfrom-buying-weapons
- 22 Ibid.
- 23 Ibid.
- 24 Ibid.
- 25 Ibid.
- 26 Ibid.
- 27 Colleen L. Barry and others, "After Newtown Public Opinion on Gun Policy and Mental Illness," The New England Journal of Medicine 368 (12) (2013).